

## **Work in Progress: Designing a Community-led Bike Share Program for a Small U.S. City: Evidence from Fort Smith, Arkansas**

**Mr. Anindya Debnath, University of Arkansas**

**Dr. Suman Kumar Mitra, University of Arkansas**

Dr. Suman Kumar Mitra is an Assistant Professor in the Department of Civil Engineering at the University of Arkansas, Fayetteville. Prior to join the University of Arkansas, Dr. Mitra worked as an Assistant Project Scientist at the Institute of Transportation Studies at the University of California, Irvine (UCI). His primary research interests include travel behavior analysis of special population group, sustainable transportation, travel demand modeling, , land use-transportation interaction modeling, and transportation safety. Dr. Mitra's current research focuses on how technological advancement in transportation can best serve the disadvantaged population through the integration of transportation systems, economic activities, and land uses. He was a recipient of the Environmental Excellence Award from the Federal Highway Administration and his research on carless households was awarded the Public Impact Fellowship in 2016.

1 **Work in Progress: Designing a Community-led Bike Share Program for a**  
2 **Small US City - Evidence from Fort Smith, Arkansas**

3 Anindya Kishore Debnath<sup>1</sup>, Suman Kumar Mitra<sup>2</sup>  
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- 5 1. PhD Student, Department of Civil Engineering, University of Arkansas, Fayetteville, Arkansas-72701,  
6 Email: [akdebnat@uark.edu](mailto:akdebnat@uark.edu)  
7 2. Assistant Professor, Department of Civil Engineering, University of Arkansas, 4190 Bell Engineering  
8 Center, Fayetteville, Arkansas 72701, Email: [skmitra@uark.edu](mailto:skmitra@uark.edu)  
9

10 **1. INTRODUCTION**

11 Affordable-accessible housing for working families is increasingly scarce in the U.S., in  
12 particular for small and mid-sized cities in rural areas. As many small and mid-sized cities offer  
13 only limited public transportation options, low-income residents living in those areas may  
14 struggle to access jobs, and critical goods and services. Small- and mid-sized cities in rural areas  
15 can leverage the explosive growth of shared micro-mobility (SMM) systems to provide  
16 convenient, reliable, and affordable transportation options for affordable housing residents and  
17 other low- and moderate-income households to access jobs and other essential activities. SMM  
18 services are defined as shared transportation modes for localized personal travel using very light  
19 vehicles, including electric scooters (e-scooters), docked and dockless shared bikes, electric  
20 skateboards, and electric pedal-assisted (pedelec) bikes [1]. While SMM services present a  
21 potentially viable and creative solution, cities struggle to attract and operate SMM providers.  
22 This is attributed to a mismatch between community needs and business models of SMM  
23 providers. Most SMM business models are preceded on the operational and profit structures  
24 required of metropolitan areas where they have been widely deployed in large cities. For small  
25 cities, capital, and operational costs of SMM systems are disproportionately burdensome, and  
26 target users - many of whom live in poverty with no or limited use of credit cards or smartphones  
27 - face significant barriers to entry. Therefore, there is a critical unmet need to formulate a new  
28 model, one that explicitly addresses the needs and challenges of implementing SMM in small-  
29 and mid-sized cities in rural areas. In the absence of such a model, the promise of SMM services  
30 in improving the accessibility of low-income individuals to jobs and essential services in small  
31 and mid-sized cities will likely remain unfilled.  
32

33 The existing focus of shared mobility studies is on quantifying the mobility impacts of  
34 carsharing, ridesharing, and traditional bike-sharing programs [2], [3], [4], with a limited focus  
35 on impacts for low-income households [5], [6]. No prior work considers the unique context of  
36 SMM services, including e-scooters and e-bikes, or how SMM services could be innovatively  
37 used to increase transportation options for low-income individuals. Instead, research on the  
38 mobility of low-income populations focuses largely on access to traditional weekday ‘9 to 5’ jobs  
39 with solutions targeting transit routing and frequency. This is a problem considering many low-  
40 income people work late nights and weekends when transit is less frequent or unavailable [6].  
41 Moreover, in small cities, transit is often limited due to lower population and job density [7].  
42 Thus, transportation solutions that consider but do not rely on transit to improve the accessibility  
43 of low-income workers in small and mid-sized cities should be investigated. In this regard, the  
44 objective of this paper is to demonstrate the process of designing and evaluating a community-  
45 centered Shared Micromobility (SMM) system tailored for small and mid-sized cities. The Ride

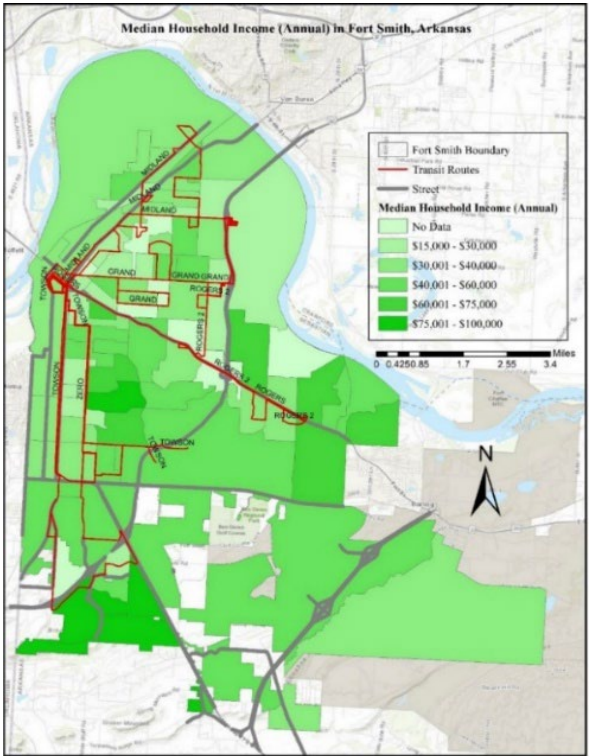
1 4 SMILIES bikeshare program in Fort Smith, Arkansas, serves as a pertinent case study for this  
2 exploration.

3  
4 Ride 4 SMILIES is a bikeshare system designed for low-income communities using a  
5 community-based participatory approach. It was a collaborative work of nine different agencies  
6 led by the Department of Civil Engineering at the University of Arkansas at Fayetteville and  
7 brought together by the funding support of the National Science Foundation (NSF). The  
8 objective of the project is to develop an affordable, inclusive, and sustainable bike share system  
9 for a small city like Fort Smith. The insights and lessons drawn from this initiative will benefit  
10 cities facing similar challenges, helping them provide transportation solutions to those who need  
11 it the most. The central hypothesis guiding the design and deployment of the Ride 4 SMILIES  
12 system is rooted in citizen participation, asserting that a bike share system founded on active  
13 involvement from the community will lead to a citizen-centric, citizen-led model of SMM  
14 operation, resulting in greater accessibility and mobility benefits for the targeted users.

15 The remainder of the paper is structured as follows: Section 2 offers a description of the  
16 study area, while Section 3 outlines the overall methods employed. Sections 4 to 9 delve into  
17 each step utilized in designing this community-centered bikeshare program, concluding with a  
18 summary in Section 10.

19  
20 **2. STUDY AREA**

21 Being situated on the western edge of the State of Arkansas, Fort Smith has a population of  
22 nearly 90,000 population and spans around 70 square miles, which corresponds well with the  
23 size of a small city. It has a per capita average income of \$20,256 (**Figure 1**), below the  
24 national average of \$31,177 and has a higher share of households without a vehicle (9%),  
25 above the national (8.8%) and state (6.3%) averages. Most of these families are racial or  
26 ethnic minorities (Black, Native, or Hispanic).  
27 The housing crisis is plagued with weak connections between housing and transportation  
28 options. The Fort Smith Transit system, the only fixed route, fixed schedule transit system,  
29 crisscrosses the city with weak connections to several large employers (poultry processing,  
30 manufacturing, healthcare, higher education, and casinos). The bus-only transit system runs  
31 Monday through Friday from 7 am through 6 pm. This makes it difficult for many low-  
32 income and/or rural households to access jobs and services that require attendance after hours  
33 or during weekends. Moreover, there is no other alternative transportation mode for these people  
34 except for some limited ride-sharing services like Uber or Lyft. Overall, the city has above-



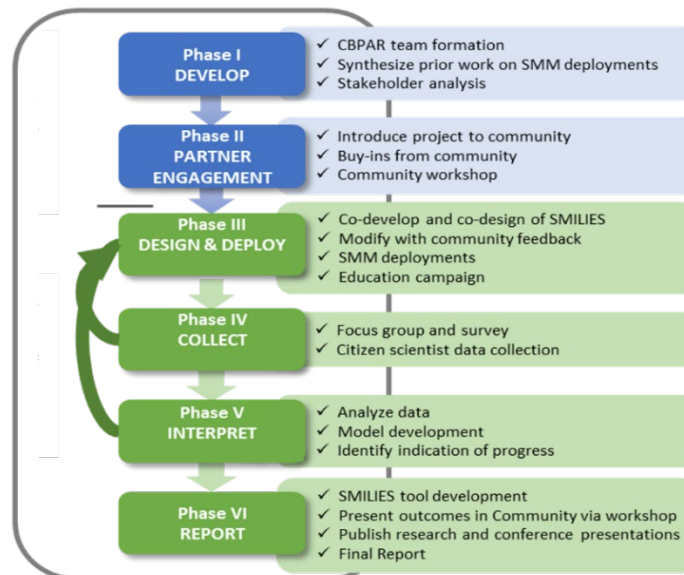
**Figure 1. Census tract level median household income, Fort Smith, AR**

1 average levels of at-risk, transportation-disadvantaged residents, which researchers often refer to  
2 as the salient features of a "transit desert".

### 3 **3. CBPAR: THE GUIDING PRINCIPLE FOR RIDE 4 SMILIES AT FORT SMITH**

4 We used Community Based Participatory Action Research (CBPAR) methodology [8], in this  
5 project. The CBPAR approach envisioned for the study is embedded in the strengths and assets  
6 of the community, placing a high value on the voices and knowledge of the community members  
7 and the organizations that serve them. It involves co-inquiry, equitable engagement, and positive  
8 change, encapsulated by a spirit of collaboration and consensus [9], [10]. The CBPAR approach  
9 employed in this study is comprised of six phases (**Figure 2**).

10



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**Figure 2. The CBPAR method for the project**

13 We employed a CBPAR framework [9] to guide the co-design and deployment of the bike  
14 share system in Fort Smith. Similar approaches have been successfully applied to public health  
15 issues in lower-income communities [10] and for mobility to jobs for older adults [11]. However,  
16 the role of CBPAR in designing a successful, equitable, sustainable, financially sound bike share  
17 system for the low-income community remains unknown. We hypothesized that the integration  
18 of technological and social dimensions in bike share system design through a community-based  
19 participatory approach will create a system that can reduce barriers to low-income communities.  
20 CBPAR approach appears to be a good fit for designing and assessing the impact of a bike share  
21 system on accessibility to jobs and essential activities for affordable housing communities. The  
22 subsequent sections outline detailed accounts of the design, execution, and performance  
23 evaluation of the "Ride 4 SMILIES".

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#### 26 **4. PHASE I: DEVELOP**

27 In this phase, we created the CBPAR teams and synthesized information and knowledge from  
28 previous research/projects on SMM deployment in other cities, collected detailed information of  
29 different business models, and presented that information to the CBPAR team. Our CBPAR team

1 included representatives from Frontier MPO, the City of Fort Smith, and three research team  
2 members. We completed a stakeholder analysis and a workshop among Phase I team members to  
3 identify additional community partners, advocates, implementers, and project beneficiaries. We  
4 recruited one member from each neighborhood and from each employer to the CBPAR team.  
5 After a brainstorming workshop, this extended CBPAR team recommended working with a local  
6 private rideshare operator. However, the local private rideshare operator declined to get on board  
7 because of their lack of confidence in operating a larger scale system and performing up to  
8 expectation. We eventually partnered with Tandem mobility, a national SMM company  
9 specializing in software and SMM infrastructure implementation. The stakeholder analysis and  
10 workshop expanded the initial set of community partners for this project to include Champion  
11 Cycling and the Future School of Fort Smith. We also developed a project webpage using ‘Public  
12 Input’, a community engagement software platform used by government agencies [21] and  
13 hosted by the Frontier MPO. For additional project dissemination, we set up a ‘Facebook’ social  
14 media page where community members provided comments and feedback.

15  
16 As part of understanding the travel needs of the Fort Smith residents, we initiated data  
17 collection effort with the travel behavior assessment of the Fort Smith residents. A summary of  
18 this data collection effort is outlined in **section 7**. We received responses from a diverse group of  
19 people in terms of gender, race, age, education, and income. The distribution across all this  
20 socio-demographic information also corroborated with the census statistics. Around 60% of the  
21 responses came from male followed by 40% of them from females, and the rest constituted  
22 transgender and non-binary. Respondents were predominantly white (75%), followed by 9%  
23 Black or African American, and the rest comprised Hispanic, Latino or Spanish, Asian, American  
24 Indian, and Native Hawaiian or other pacific islanders. A good share (around 75%) of the  
25 respondents were young adults aged between 18 – 55 years followed by the older adults (16%).  
26 The survey respondents were relatively evenly distributed across various educational attainment  
27 groups where 35% had at least a bachelor's degree, followed by around 45% who graduated from  
28 high school/GED and some college. A good share (45%) of the responses was received from  
29 residents with an annual household income less than <\$35,000 trailed by an even split of  
30 residents with an annual household income between \$35,000 - \$75,000 and greater than \$75,000.  
31 Around 12% of the respondents were reported to have no car in their household, which is higher  
32 than the national average (around 8.5%). On the other hand, around 87% of them had at least one  
33 car in their household, which was lower than the national average (90.8%).

34  
35 A major share of the respondents uses personal cars, as their primary transport mode,  
36 irrespective of weekday or weekend, trailed by public transport and bicycle they own. They tend  
37 to use private vehicles more during the weekend than the weekdays while public transportation  
38 usage drops by a few percentages over the weekend. This partly speaks for the shorter hour of  
39 operation by the Fort Smith Transit on Saturdays and the complete shutdown on Sundays.  
40 Interestingly, bicycle usage was slightly favored by the residents on weekends as opposed to  
41 weekdays. This probably reflects a share of the residents belonging to car-less or car-deficient  
42 households. At least 25% of residents commute longer than 20 minutes to get to their work.  
43 Since a higher share of the residents uses personal cars as their primary mode and only a quarter  
44 of the residents commute longer than 20 minutes, it could be assumed that a good share of them  
45 work within the city limit of Fort Smith. Around 15% of the residents commute longer than 30

1 minutes. Regarding their interest in having a bikeshare system in their city, around 75% of the  
2 residents were in favor of having one.

3  
4 When the residents were asked to report their transportation challenges, nearly 35% of  
5 responses were centered around limited public transportation as the most pressing one, followed  
6 by limited sidewalks, hazardous road conditions, carless-ness, and limited bike infrastructure  
7 **(Figure 3)**. This clearly resonated with the urge to introduce alternative active transportation  
8 options that will pave the way for the residents to demand a safer, healthy, and sustainable  
9 infrastructure for active transportation.

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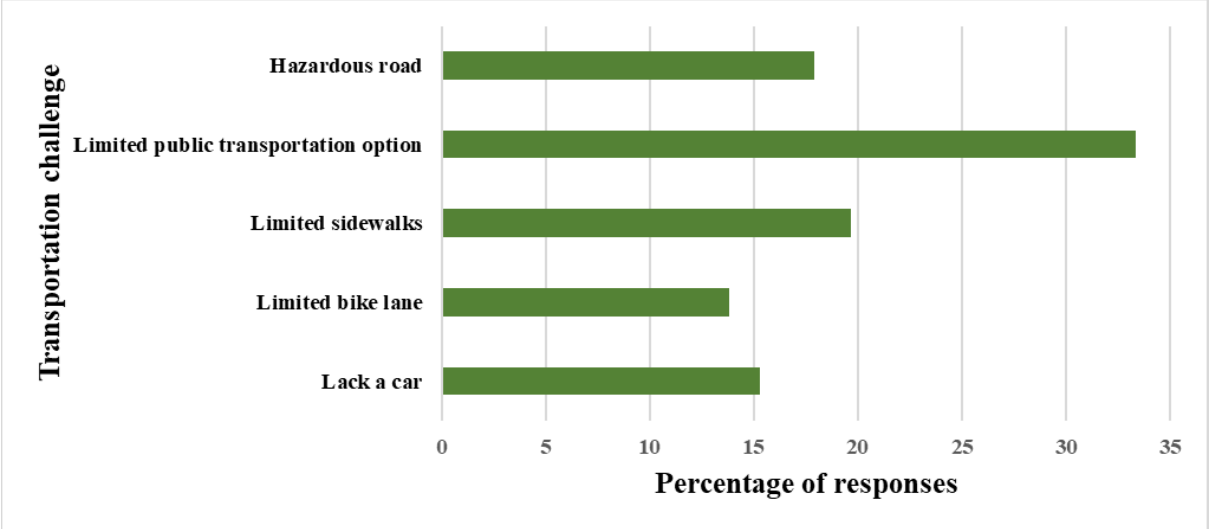


Figure 3: Transportation challenges of the Fort Smith residents

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### 5. PHASE II: PARTNER ENGAGEMENT

15 Collaborating with stakeholders: The groundwork for Phase II was established during Phase I  
16 with the goal of generating collaboration among all the members of the CBPAR teams through a  
17 series of virtual ('Zoom') education and development sessions. To garner community buy-in, a  
18 workshop was hosted using the virtual meeting space platform, Public Input [12] In this  
19 workshop, we introduced the concept of SMM and elicited feedback on possible implementation  
20 areas and system operations. Public Input allowed diverse methods for participation including  
21 call-in, text, chat, and video interaction so that all opinions and feedback were noted. Prior to the  
22 workshop, we collected baseline data on community transportation needs using both online and  
23 paper-based methods. This survey and workshop helped identify community-specific strengths,  
24 needs, and barriers regarding access to transportation, and develop a plan for a community-based  
25 SMM implementation strategy to be carried out in the following phases.

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### 6. PHASE III: DESIGN AND DEPLOY

#### 6.1 Review of Existing Bike Share Systems

28 To have an understanding on design components of bike-share system and pricing mechanism,  
29 we conducted an extensive and comprehensive review on the existing bike share systems  
30 including docked and dock less systems in the U.S. As of now, we reviewed a total of 250 bike-  
31 share programs. We checked a wide array of information including different sign-up options,  
32  
33



1 payment methods, pricing plans and incentives designed for low-income communities to have a  
2 holistic understanding how other bike share operators are conducting their business across  
3 different size cities in the U.S.  
4

5 We observed a noticeable growth of bikeshare programs in the U.S. in the past decade.  
6 Around 50% of bike share programs have only one sign-up option followed by 44% offering two  
7 sign-up options and only 6% allowing three sign-up options. Bike share programs with one or  
8 two sign-up options are mostly banking on mobile-based applications and websites, asking for  
9 the users to have access to the internet. Around 80% of the bike share operators collect their fares  
10 through two payment options, mostly through debit card and credit card, requiring the user to  
11 have a bank account in the first place. Only a handful of the systems allow prepaid cards for  
12 those who don't have a bank account or access to technology. When the programs were reviewed  
13 across different sizes of cities in the U.S., around 45% of them were in small size cities, of which  
14 95% of them joined the bike share industry after 2015, around eight years after the first bike  
15 share system was introduced in the U.S. While 35% of the bike share systems located in the large  
16 cities are offering more than two payment options, only 10% operators in small cities have more  
17 than two payment options.  
18

## 19 6.2 Co-design

20 'RIDE 4 SMILIES' leveraged co-design principles to design and develop a business model for  
21 community-centric bike share system for low-income communities at Fort Smith. The following  
22 seven key components led the way for developing the bikeshare system from scratch: Easy  
23 enrollment, price transparency, reliable availability, low-tech redundancies, adaptive, integration  
24 with transit, and active inclusion. **Figures 4a-4d** portray community engagement as the project  
25 progressed from design to execution and evaluation.  
26



Figure 4a: Meeting at Ward 2, Fort Smith



Figure 4b: Community Action Team Meeting



Figure 4c: Workshop



Figure 4d: Meeting at Ward 1, Fort Smith

### 6.3 Deploy RIDE 4 SMILIES

We selected initial bike share stations based on the: i) percentage of low-income population living in a neighborhood/affordable housing community, ii) proximity to transit services, iii) communities that faced most transportation problems (based on the survey data) and, iv) crowdsource station locations through the project public input/Facebook page. Sites based at employment centers were selected from locations of low-income jobs (using LEHD Origin-Destination Employment Statistics (LODES)). Based on the feedback from community stakeholders received in the Phase I and Phase II workshops and meetings, three neighborhoods, two employer locations, and two bus stops were evaluated for deployment. The Ride 4 SMILIES was inaugurated on May 12, 2022, with 40 pedal bikes and eight bike stations (Figure 5a), located mostly in the low-income communities of the city of Fort Smith. We offered a ‘pay as you go’ pricing plan as a starter, which included a complimentary ride for the first hour, followed by a charge of \$0.5 for every subsequent half-hour.

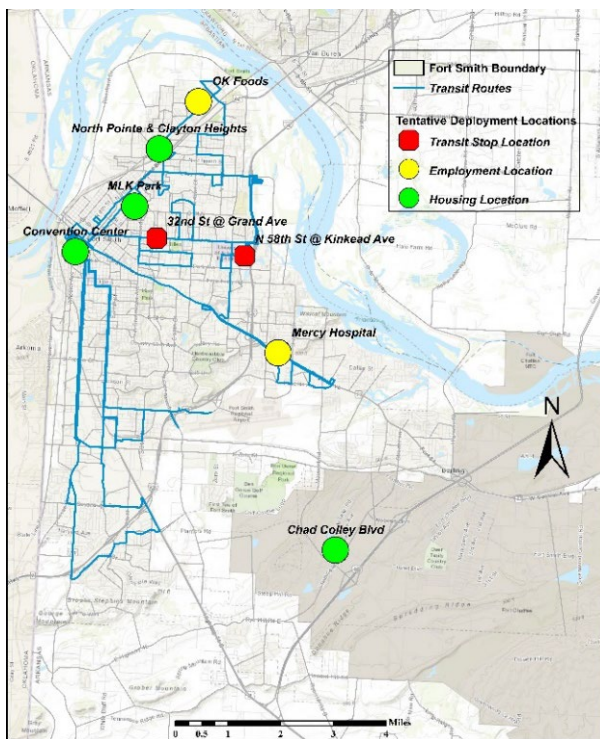


Figure 5a: 'RIDE 4 SMILIES' initial station locations

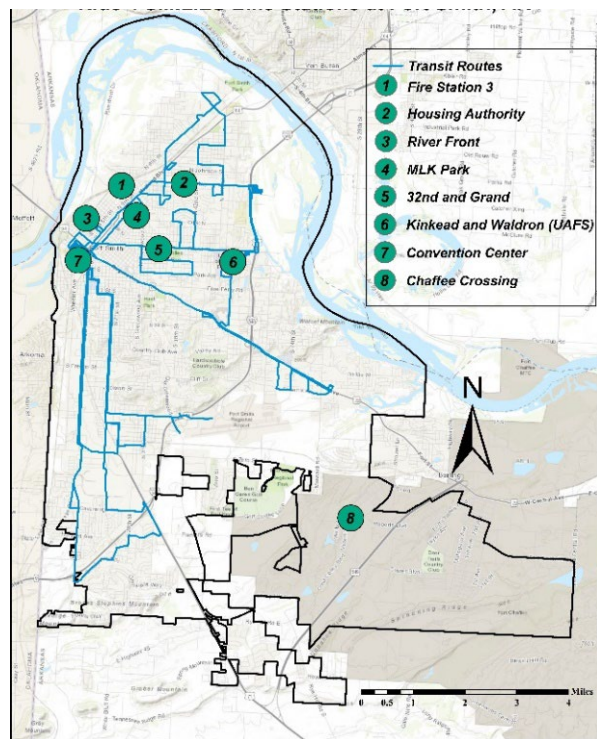


Figure 5b: 'RIDE 4 SMILIES' relocated station locations

After conducting practical evaluations based on three months of operation (e.g., specific locations for stations, transportation infrastructure considerations, usage at initially designed locations) for the sites, four stations were relocated to more convenient locations with prior consultation with the community leaders. Figure 5b shows the relocated station locations. While relocating the bike stations, a quarter of the pedal bikes were replaced with electric bikes (e-bikes) in early October 2022. Another batch of 10 e-bikes were added to the current fleet in the second quarter of 2023. The deployment of electric bikes came with a revised pricing plan as follows.



- 1 • **For a regular bike:** \$0.50 unlock fee, each unlock provides 30 minutes of free ride time  
2 and \$0.50 per 30 minutes thereafter.
- 3 • **For an electric bike:** \$1 unlock fee, each unlock provides 30 minutes of free ride time  
4 and \$1 per 30 minutes thereafter.  
5

## 6 **7. PHASE IV: DATA COLLECTION**

### 7 **7.1 Travel Behavior Data**

8 We collected the data in the form of a travel behavior survey from the residents of Fort Smith  
9 from April 2022 through May 2022. The respondents were open to taking the survey online or  
10 via paper. The paper surveys were mailed out to random 5000 home addresses at Fort Smith.  
11 Responses were substantially higher through online surveys than through paper surveys.  
12 However, the completion rate was substantially lower through the online survey. Some other  
13 notable findings from this data collection effort are documented in **section 3**.  
14

### 15 **7.2 Bike Rental Data**

16 The bike rental data comprises trip start and end information along with the duration of each  
17 rental for pedal bike. The e-bikes data are stored following the standard protocol of bike share  
18 data i.e. Generalized Bike Share Specification (GBFS). Some key findings on this data are  
19 available in **section 7.1**.  
20

### 21 **7.3 User Trip End Data**

22 To obtain more information about the users of the Ride 4 SMILIES bikes, an additional trip-end  
23 survey was integrated into the rental app. First introduced on May 9, 2022, this survey has been  
24 filled about 600 times by the users of the bike share program to date (December 15, 2022). Some  
25 key findings on this data are available in **section 7.2**.  
26

### 27 **7.4 Focus Group Discussion**

28 We designed several focus group discussions with both users and non-users of the Ride 4  
29 SMILIES bike share system. The FGDs are aimed at getting their feedback on sign-up options,  
30 payment methods and pricing plans. We are conducting the FGD sessions acknowledging the  
31 fact that these issues had been acting as barriers to entry for the low-income communities to such  
32 bike share systems in many of the other U.S. Cities. Their feedback would be assessed with the  
33 current practices followed by other bikeshare systems across different cities in the U.S.  
34

### 35 **7.5 Citizen Science Based Data Collection**

36 The research team is implementing qualitative assessment component using citizen science to  
37 assess the impact of RIDE 4 SMILIES. The assessment component will use qualitative inquiry  
38 through descriptive phenomenology. This qualitative inquiry is appropriate because it emphasizes  
39 the 'pure' description of people's lived experiences with a phenomenon, what the experience  
40 meant to them and how they experienced it.  
41  
42

## 43 **8. PHASE V: INTERPRET: DATA ANALYSIS AND MODEL DEVELOPMENT**

44 Ride 4 SMILIES uses the following two sources of data to evaluate the service performance on a  
45 regular basis ever since the bike share program started its operation. The first set of data (bike

1 rentals data) highlights the usage of bikes and stations whereas the second set of data (trip end  
2 data) provides insights on the users and their travel behavior.

### 3 4 **8.1 Bike Rentals Data**

5 The rentals data recorded all the trips (including rebalancing trips) that were made using the  
6 bikes in the RIDE 4 SMILIES bike sharing program. Datasets for both e-bikes and regular bikes  
7 had the same columns even though they were collected separately. These columns included user  
8 information (e.g., name, user ID, user phone number), trip information (e.g., duration, start  
9 station, end station), bike information (e.g., hardware type, hardware product name), and  
10 transaction information (e.g., charge pending note, base rate). The rentals datasets were trip level  
11 datasets; each observation in the datasets corresponded to one trip.

#### 12 13 **Bike usage patterns**

14 Since the bike sharing program is in its pilot phase, the performance of the program was  
15 evaluated monthly by analyzing the rentals data. The data-driven evaluation prompted  
16 appropriate actions to be taken for improving the performance of the bike sharing system. After  
17 the rentals datasets were preprocessed, several metrics were measured and tracked as indicators  
18 of the performance of the bike sharing system. A key performance indicator and some sub-level  
19 metrics were tracked to evaluate the system performance. The metric that served as the key  
20 performance indicator was the number of trips per bike per day. Apart from tracking this metric  
21 monthly, the metric was also calculated for the entire period of operation. The value of this  
22 metric for the entire period of operation was 0.2 trips per bike per day. This allowed us to  
23 compare Ride 4 SMILIES to bike sharing systems of similar scale, which was another  
24 motivation for choosing this metric as the key performance indicator.

25  
26 The monthly trend of this metric suggests that the bike sharing system performance was  
27 at its peak during the months (May, June, and July) of summer. And this seasonal trend was  
28 repeated for both the years of operation (2022 and 2023). However, in summer 2023, the bike  
29 sharing program performed better than that of 2022 (**Figure 6**). During these months, the value  
30 for this metric was higher than the average value (0.2 trips per bike per day) for the entire period  
31 of operation. The better performance in summer 2023 (compared to summer 2022) may be  
32 attributed to the station relocation (in November 2022) and the introduction of electric bikes (in  
33 October 2022).

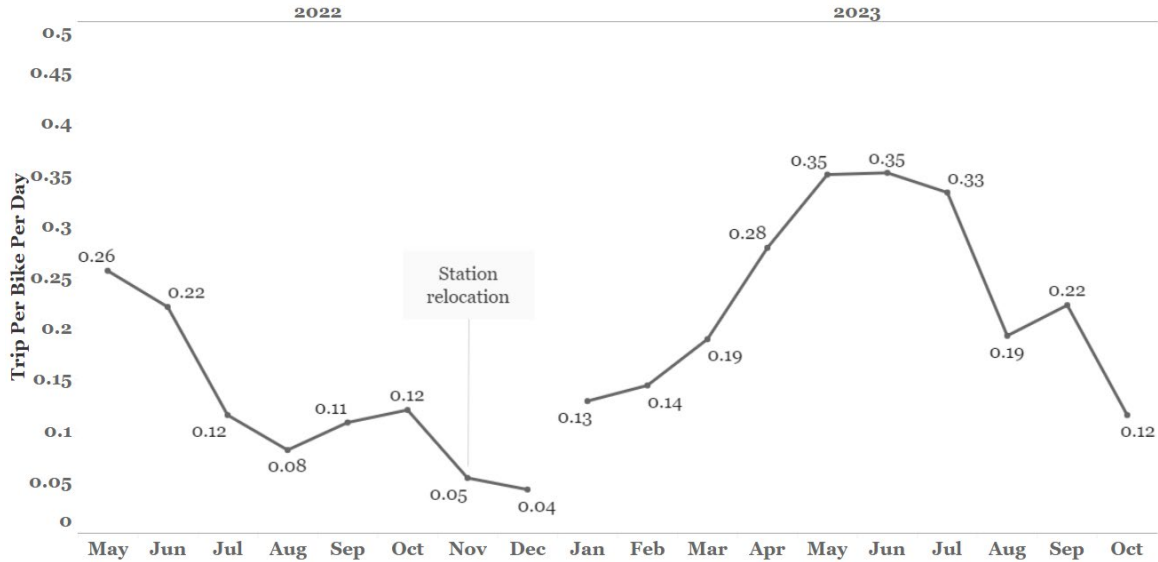


Figure 6: Monthly trend of the number of trips per bike per day

**Station Performance**

Apart from monitoring the performance of the bike sharing system, the performance of the individual stations was also monitored using some station-level metrics. These metrics were calculated from the rental datasets. Unlike the system performance indicators, which were calculated monthly, the station performance indicators were calculated for the entire period of operation.

Firstly, the total number of trips at each station was calculated and the stations were ranked (from best performing to worst performing) based on this metric. Figure 7 shows the total number of trips at the eight stations that are currently active. It is evident that the best performing station was Riverfront Park. The performance of this station may be attributed to the biker friendly infrastructure (e.g., shared use path/bike trail, scenic environment) around the station.

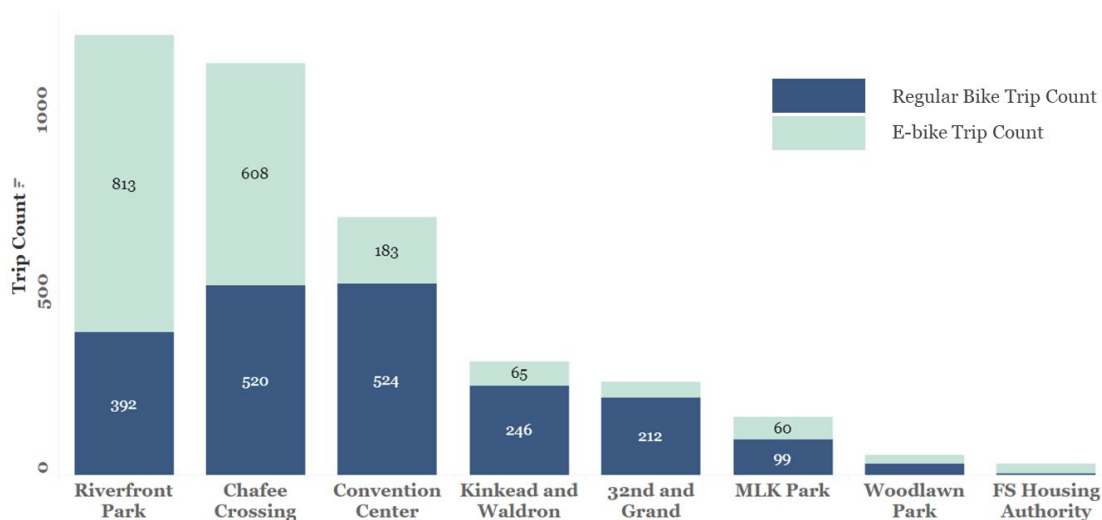
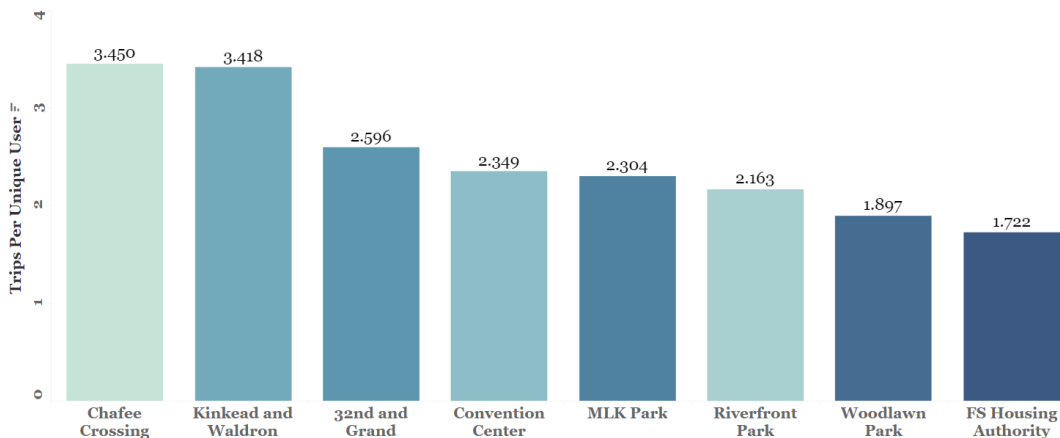


Figure 7: Total number of trips at each station

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1 Secondly, the trip rate (trips per day) was tracked for each station. The trip rate was  
2 calculated as the ratio of the total number of trips at a station and the number of days the station  
3 was in operation. A threshold value of 1 trip per day was selected to identify underperforming  
4 stations. Based on this metric and the selected threshold followed by feedback received from  
5 FGDs, three stations (Mercy Hospital, OK Foods, North Point-Clayton Heights) were relocated  
6 in November 2022.  
7

8 Thirdly, the number of trips per unique users was tracked for each station (**figure 8**). The  
9 motivation behind tracking this metric was to identify stations which had frequent users. From  
10 **figure 8**, it can be observed that Chafee Crossing and Kinkead & Waldron are the stations with a  
11 high number of trips per unique user. Though Kinkead & Waldron has a lower number of total  
12 trips compared to the top three stations (**figure 7**), the higher number of trips per unique users at  
13 this station indicates that many of them are frequent users. These frequent users may consist of  
14 users from low-income and carless households, which the bike sharing system intends to  
15 mobilize.  
16



17 **Figure 8: Trips per unique user at each station**  
18  
19  
20

## 21 **8.2 Trip End Survey Data**

22 The trip end survey dataset was analyzed to get an overview of the demographic characteristics  
23 of the users of RIDE 4 SMILIES. The analysis also led to some interesting insights into the  
24 travel behavior of the users from different demographic groups.  
25

### 26 **User demographics and trip share**

27 We added this data collection option on the mobile application in the first quarter of 2023 and  
28 received responses for about 600 trips. These 600 survey responses were provided by 272 unique  
29 users/respondents. 58% of these users/respondents were female, 38% were male and 4% were  
30 from other genders. We found that a higher number of female users took the survey compared to  
31 male users. However, the smaller number of male survey respondents completed more trips than  
32 the female users. We also broke down the share of respondents and the trip share of users by  
33 income. We observed that 52% of respondents were from low-income households.  
34



## Travel behavior

The trip end survey asked the users about the purpose of the trip they completed. We aggregated their responses into six different categories namely, recreation, religious & others, shopping & dining, mixed, social, work. Among the 600 trips that got survey responses, the most common trips purposes were recreation (80.69%), religious & others (8.8%), shopping & dining (6.22%) (figure 11 left). This indicates that most of the users of the bike sharing system use the bikes for recreational trips, which is aligned with the reports from other small- and large-scale bike sharing programs. However, when the trip purpose of carless users was analyzed, it was found that their trips were more evenly distributed among different purposes (**figure 9 right**). This signals that the bike sharing system was able to improve the accessibility of carless individuals and connect them to a wide range of amenities within the city.

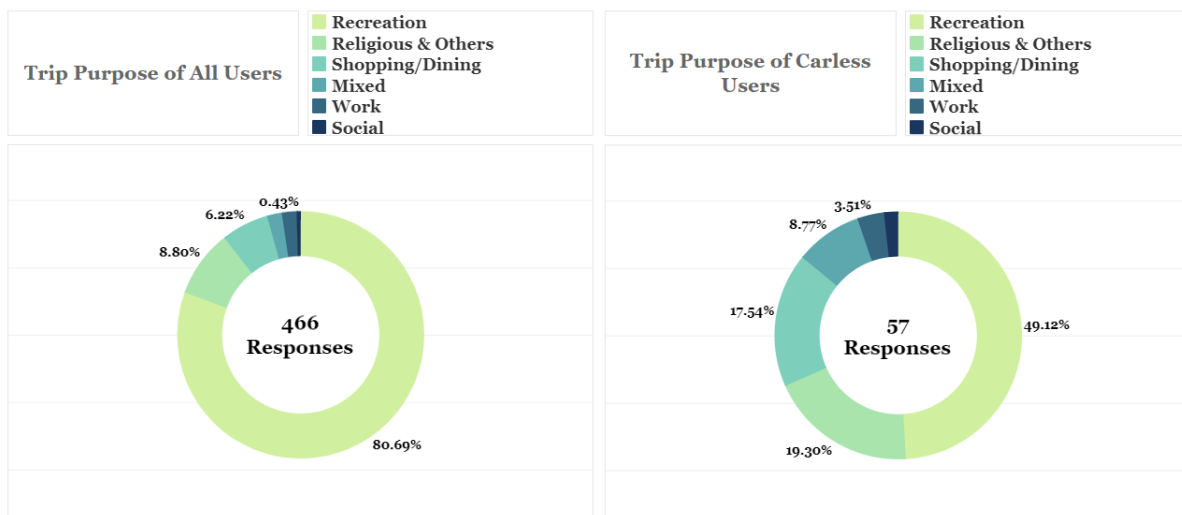


Figure 9: Distribution of trip purpose for all users (left) and carless users (right)

## 9. PHASE VI: REPORT

We intend to develop and publish a set of generalizable guidelines, tools, and curricula for international dissemination. The guidelines target community-based bike share systems that are equitable, sustainable, financially sound, and operate within a diverse transportation network. We are working with civic partners and citywide agencies to translate project lessons derived from pilot locations into the design, implementation, and deployment of bike share services in neighborhoods across the city.

## 10. CONCLUSION

Fort Smith, AR posits unique characteristics to carry out the project including below national average per capital income, above national average share of carless households, weak connections between housing and transportation, limited but only public transit that run limited hours only on weekdays. All these make it difficult for many low-income and/or rural households to access jobs and services. Local employers also find it difficult to draw workers from the surrounding area. Our project is built on a Community-Based Participatory Action Research (CBPAR) approach that brings together academic researchers, community representatives, and industry partners. Bringing together all three groups is crucial for designing

1 and deploying a SMM system that serves the needs of our local communities. Our civic partners  
2 (the City of Fort Smith and Frontier MPO) have expressed a critical and urgent need to address  
3 context-specific integration of SMM, to develop a practical business model, design operational  
4 and system characteristics tailored to the needs of the community, and to determine the contexts  
5 under which existing, planned, and needed bike infrastructures affect the success of SMM  
6 systems.

7  
8 A community transportation needs assessment survey, conducted during the initial phase  
9 of the project, found that more than 50% of respondents reported challenges accessing  
10 transportation to travel to work/places every day. For lower-income populations (Annual  
11 household income <\$34,000), this rose to 65% with many reporting that they do not own a car or  
12 are challenged by limited public transportation option. Further, many of these communities are  
13 living in food deserts and have limited access to education and healthcare. Overall, the study area  
14 has above-average levels of at-risk, transportation-disadvantaged residents [38]. Moreover, our  
15 survey found that more than 70% of low-income (more than 50% overall) people are interested  
16 in using shared micro-mobility in Fort Smith. However, like other small- and mid-sized cities  
17 and rural communities, they are struggling to attract micromobility providers- which have  
18 traditionally scaled their operations and business models to larger metropolitan areas.

19  
20 Capitalizing the grant received from the NSF, the goal of the project was successfully  
21 achieved by fostering enhanced collaboration with pertinent stakeholders, including community  
22 leaders, city officials, and civic partners. This was accomplished through a series of workshops,  
23 questionnaire surveys to gain insights into community needs, and Focus Group Discussions  
24 (FGDs) aimed at refining the operational aspects once the bike share program became available  
25 for public use. The "Ride 4 SMILIES" program commenced with an initial fleet of 40 traditional  
26 pedal-powered bicycles distributed across eight stations. These stations were strategically located  
27 in neighborhoods with limited transportation options and near frequently utilized transit stops, a  
28 decision informed by all the stakeholders from Fort Smith. As demand for the service grew, 20 of  
29 the traditional pedal bikes were replaced with 20 electric-assist bicycles, further enhancing the  
30 program's accessibility and functionality. FGDs involving both users and non-users prompted  
31 station relocation and the addition of virtual bike stations after a year of operation. They also  
32 contributed to pricing plan development, future expansion strategies, expanded social media  
33 marketing, and the introduction of Radio Frequency Identification (RFID) cards for residents  
34 without smartphones or traditional banking options. The bike share program empowered users to  
35 share real-time feedback through quick surveys after each trip. This feedback encompassed  
36 overall experiences, bike availability, electric-assist bike battery status, and station interactions.  
37 This user-centric approach extended from station selection to program operation and  
38 maintenance. To enhance accountability and sustainability, the City of Fort Smith collaborated  
39 closely with relevant stakeholders throughout the project and hired a mobility coordinator. The  
40 coordinator's role is to ensure that the program aligns with user needs and remains sustainable in  
41 the long term. The project acknowledges that a more robust initial marketing effort could have  
42 boosted user adoption during the program's early months. In 2024, "Ride 4 SMILIES" enters its  
43 third year of operation, successfully addressing the transportation needs of residents seeking  
44 alternative options. Presently, approximately 60% of trips are taken by residents from low-  
45 income communities, with 14% of them lacking access to private vehicles. The program plays a  
46 crucial role in catering to carless individuals, enabling them to fulfill various trip purposes,

1 including recreation, religious activities, grocery shopping, and commuting to work. A detailed  
2 evaluation of the project is currently underway highlighting changes in transportation habits and  
3 other direct and indirect benefits.  
4

5 Leveraging CBPAR approach, we generated evidence from community-level, user-led  
6 initiatives that will inform cost-effective policies and strategies for small and mid-sized cities and  
7 planning agencies who seek to leverage bike share system while ensuring equitable distribution  
8 of these services. The lack of biking infrastructure in Fort Smith appeared as a barrier for shared  
9 bike share system deployment. Many of the communities are located on state and county  
10 roadways that were built to design standards that favor high-speed motorized traffic, resulting in  
11 a system that makes walking and cycling less safe and uncomfortable. To increase the appeal and  
12 usage of SMM services in small- and mid-sized cities, we emphasize the need for communities  
13 to focus on building safe infrastructure to support micromobility. Currently, cities use a top-down  
14 decision-making approach to prioritize infrastructure investment decisions. Since the current top-  
15 down decision-making approach to prioritize infrastructure decision mostly relies on the  
16 presuppositions of planners and city officials, the outcomes sometimes fail to balance the needs  
17 of vulnerable road users (e.g., active transportation users) with others (e.g., car-owners). Our  
18 approach acknowledges thoughtful adoption of novel community engagement methods that can  
19 address biases in existing infrastructure gap analysis and thereby produce roadway infrastructure  
20 that safely, effectively, and successfully accommodates all road users. Nevertheless, embarking  
21 on a project of this magnitude within a city such as Fort Smith, AR, presented its unique set of  
22 challenges. One of the primary hurdles we encountered was effectively marketing and promoting  
23 the bike share program to the local community. Despite our best efforts, reaching potential users  
24 and conveying the benefits of the program proved challenging, particularly in a small city where  
25 traditional marketing channels may have limited reach. Engaging with and reaching out to  
26 residents to raise awareness about the bike share program presented another obstacle. Building  
27 trust and enthusiasm within the community required extensive outreach efforts, including  
28 campaigns, community events, and partnerships with local organizations. The onset of the  
29 COVID-19 pandemic introduced unforeseen challenges and disruptions to our implementation  
30 efforts. Public health concerns and restrictions limited opportunities for in-person engagement  
31 and events, complicating our outreach strategies and delaying program launch plans. Securing  
32 local support and buy-in for the bike share program was essential for its success. However,  
33 gaining the support of key stakeholders, such as city officials, business owners, and community  
34 leaders, proved to be a complex process requiring extensive collaboration. Looking ahead, the  
35 program's sustainability will hinge significantly on the promptness of repair and maintenance  
36 work, with a growing reliance on local initiatives for its continued success.  
37

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