

By the Book: Is Induced Travel Missing from Transportation Engineering Textbooks?

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4	
5	ABSTRACT:
6	Induced travel is the new travel that materializes in the aftermath of an expansion of
7	transportation infrastructure (e.g., a wider road). Accounting for induced travel is essential for
8	accurately describing the long-term benefits and environmental impacts of a project. However,
9	engineers rarely account for induced travel during project planning and design, in part due to
10	unfamiliarity with or skepticism about induced travel. To probe this missing piece of engineering
11	practice, this research focuses on whether transportation engineering textbooks introduce
12	students to the concept of induced travel. Based on a systematic review of seven textbooks,

- coverage of induced travel appears incomplete. Some textbooks omitted the idea entirely and
 those that did include it offered only partial coverage. Textbooks either defined the term,
- those that did include it offered only partial coverage. Textbooks either defined the te indicated its expected magnitude, used the concept in a problem set, or described the
- implications for practice and policy. However, no single textbook included all these essential
- elements. Beyond this, all textbooks placed a greater emphasis on accommodating demand rather
- than managing it. Textbooks offered an asymmetric portrayal of how drivers adjust to traffic
- 19 conditions. They tended to emphasize that drivers avoid congested areas and de-emphasized that
- 20 drivers are also attracted to uncongested routes. In short, the engineering textbooks reviewed
- 21 here leave students unprepared to understand induced travel or its implications. To improve,
- teaching materials should: 1) clearly define induced travel and distinguish it from other terms, 2)
- indicate the expected magnitude of induced travel, 3) feature the concept in problem sets to be
- consistent with engineering's signature pedagogy, 4) describe the implications of induced travel
- for engineering practice, and 5) introduce students to foundational debates about transportation
- 26 policymaking.

27 AUTHOR KEYWORDS (OPTIONAL): Congestion, Engineering education, Threshold

- 28 concepts, Highway capacity, Textbook analysis
- 29

30 INTRODUCTION:

In 2022, our research team interviewed 16 instructors of transportation engineering classes to

explore whether and how they explained induced travel, the phenomenon in which a wider

roadway encourages more driving (see Background for more detail). These interviews revealed

- 34 wide variation in coverage. Some instructors made induced travel central to their teaching and
- used the idea to challenge core tenets of the traditional predict-and-provide paradigm. Others
- 36 omitted the topic for a host of interrelated reasons.

Intriguingly, some instructors told us that induced travel was not featured in the
engineering textbooks they used. While some of them supplemented the primary text with
outside sources, many others hewed closely to the textbook. For them, if induced demand wasn't
in the book, it wasn't in the class. Were these assessment accurate? Was induced travel really

41 missing from textbooks?

42 The purpose of this research is to richly characterize how induced travel is covered in a

sample of transportation engineering textbooks. Specific questions guided the methods and datacollection: Do textbooks mention the topic at all? Do they define it clearly? Indicate the expected

44 collection: Do textbooks mention the topic at all? Do they define it clearly? Indicate the exp45 magnitude of induced travel? Incorporate the concept into problem sets? Describe the

- 43 magintude of induced traver: incorporate the concept into problem sets? Describe the
 46 implications for practice and policy? This work answers those questions based on a systematic
- 47 review of seven of the most frequently assigned transportation engineering textbooks.
- To be clear from the outset, the goal of this research is not to comment on the overall
- 49 quality of the textbooks or question their use in the classroom. Instead, the aim is to characterize

50 the coverage—or lack thereof—of induced travel. The following section elucidates the

51 importance of induced travel, clarifies the rationale for a textbook review, justifies the research

52 questions, and outlines anticipated findings.

53 BACKGROUND AND PROJECT RATIONALE

54 **Defining induced travel**

Induced travel is the new travel that materializes in the aftermath of an improvement in transportation infrastructure. When it comes to driving, induced travel captures the idea that widened roadways increase driving as people respond to the newly free-flowing lanes by switching from other modes, making longer trips, and making more trips (see Fig 1.). The idea is not new. Suspicion that new road capacity created more travel was raised over 100 years ago

60 (Ladd 2012). The idea was more formally theorized and popularized in the 1960s by Anthony

- 61 Downs' "The Law of Peak Hour Expressway Congestion" (Volker and Handy 2022; Downs
- 1962; 1992). Induced travel is consistent with economic principles (Noland and Lem 2002); as
 roadway capacity is added, the costs of travel decrease, and the quantity demanded increases (see
- 64 Fig 2.).

Induced travel is measured as an elasticity: the percentage change in vehicle miles 65 66 traveled (VMT) divided by the percentage change in lane miles. A low elasticity suggests that drivers do not adjust much to new capacity. A higher elasticity, by contrast, indicates greater 67 responsiveness from drivers. A review from Handy and Boarnet (2014) found the elasticity for 68 69 highway expansions was "close to 1.0" (p. 4). In other words, a 10% increase in road capacity is followed by a 10% increase in VMT within a few years. As a result, the new capacity does not 70 reduce congestion in the long-term. In the years since that review, several scholars have come to 71 72 similar conclusions about the magnitude of induced travel (Volker, Lee, and Handy 2020). Nevertheless, important questions remained about the amount of variation across different 73 contexts (location, roadway type, initial amount of congestion, etc.). 74

A 2022 review of empirical studies offers new evidence that induced travel trends are more uniform than previously thought (Volker and Handy, 2022). In the long-term—that is three to ten years after construction—elasticities for induced travel range between just 0.77-1.06¹. According to the authors, this finding holds across a range of roadway types (i.e., FHWA facility classes 1-4: Interstates, highways, major arterials, and minor arterials). The authors also found

similar elasticities across urban and rural areas and across pre-widening congestion levels. Most

 $^{^{1}}$ There is more variation in the short-term (1-3 years post construction), where elasticity estimates range between 0.28-0.76.

- importantly, they conclude that there is "at most a minimal substitution effect"; drivers are not 81
- simply "substituting" the newly expanded highway for a different route they were taking 82
- previously (p. 11). If this is true, most of the increase in VMT is truly new, it is not the result of 83
- 84 drivers shifting from other routes.

85 **Induced travel in the classroom**

- Induced travel is a paradigmatic "threshold concept," a term coined by education scholars Meyer 86
- 87 and Land to describe ideas that are troublesome and transformative (J. H. F. Meyer and Land
- 88 2005). Once understood, threshold concepts lead one to see the world differently, but this
- transformation is hard-earned because threshold concepts are counterintuitive. In emphasizing 89
- the transformational nature of threshold concepts, Meyer and Land seek to distinguish them from 90
- 91 core concepts. The *aha moment* of crossing the threshold represents, "a significant shift...akin to
- a portal, opening up a new and previously inaccessible way of thinking about something." (p. 1) 92
- Examples of threshold concepts include limits in pure mathematics, opportunity cost in 93
- 94 economics, and entropy in physics.
- 95 Does induced travel meet the troublesome-transformative criteria? It does. In our 96 experience, students can often repeat the idea verbatim but struggle to apply the concept to different settings. Many students also struggle to make sense of evidence for induced travel 97
- because it is impossible to observe the counterfactual (i.e., we cannot see what would have 98
- happened if we had not widened the roadway) (Gorham 2009). 99
- Induced travel is also transformative. Agencies have traditionally justified road widening 100 101 projects with promises to relieve congestion and offer faster travel times. Yet given the realities
- of induced travel, these benefits will often be short-lived. Similarly, the predicted environmental 102
- benefits of "smoothing" stop-and-go traffic may be outweighed by the additional vehicles 103
- attracted to uncongested streets. \$\$\$\$ Taken together, Ladd (2012) concludes that, "an 104
- acknowledgement of induced traffic poses a fundamental threat to established methods of 105
- transportation planning." (p. 21) 106

Textbook review rationale 107

- 108 A textbook review, the method employed here, is a subset of an established type of qualitative
- scholarship known as document reviews. In this method, documents-here, textbooks-serve as 109
- the source of data and scholars systematically review the data to identify key themes and 110
- compare patterns across texts. Document review includes a series of formal steps, including 111
- identifying, analyzing, and synthesizing the text or other materials (Bowen 2009). 112
- Textbooks are an especially rich source for scholarly inquiry. Textbooks play a unique 113 organizational role because they are "institutional artefacts that configure entire academic subject 114 fields" (Palmer, Simmons, and Hall 2013, 485). Textbooks, are thus "key sites for assessing how 115
- scholarly ideas are developed and understood." (Koschmann and Campbell 2019, 173). 116
- Comparative textbook analysis initially focused on social studies, but has expanded to include 117
- math and other subjects in the 21st century (Fan 2013; Nichols 2003; Chu 2017). 118
- While textbook reviews can serve a range of purposes (i.e., to help educators select a 119
- textbook, to assess general quality, and to consider representation and diversity), it is 120
- increasingly popular to critically assess coverage of a specific topic. Consider an example from 121
- physics, where a textbook review found that Pascal's principle is covered poorly in 122
- undergraduate texts (Anselmo, Hidalgo, and Queiroz 2020). Similarly, a textbook review in 123

- chemistry found that descriptions of the Brønsted-Lowry Acid-Base equilibria were muddled and 124
- inconsistent (Meister et al. 2014). These authors persuasively argue that these topics are 125
- foundational to the undergraduate curriculum and therefore merit careful inclusion in textbooks. 126
- 127 This article makes an analogous claim with respect to induced travel.
- 128 Finally, a textbook review is especially relevant to this topic because engineering instruction relies heavily on textbooks (Lee et al. 2013). This fact that was reinforced repeatedly 129
- 130 by interviews with engineering instructors (Ralph 2024).

Research question rationale 131

In exploring coverage of induced travel in engineering textbooks, this study focuses on five 132 questions, discussed in turn below. 133

134 *#1: Do textbooks define induced travel?*

- 135 This study explores whether and how textbooks define induced travel, focusing on the scope of
- behavioral adjustments, economic accuracy, and neutrality. This focus on definitions is important 136
- because induced travel is often used interchangeably with induced demand, latent demand, and 137
- 138 other related terms. To make matters worse, these terms often mean different things to different
- people. Competing definitions often include very different scopes of behavioral adjustments: are 139
- we only talking about entirely new trips or are longer trips to more distant destinations also 140
- included? 141
- 142 A related definitional challenge is that some people use faux economic terms like "latent 143 demand", which Gorham (2009) explains is economically meaningless:
- If we reduced the price of a hamburger at a fast-food restaurant from \$1.25 to \$1.00, we 144
- would expect to see an increase in demand for hamburgers... However, the notion that 145
- these income and substitution effects reveal some kind of "latent" demand for 146
- hamburgers is *prima facie* absurd. People would consume even more hamburgers if they 147
- were all free. Should we then say that the "latent demand" for hamburgers is the amount 148
- of hamburgers people would consume if they were free? The same is true with travel. (p. 149 9)
- 150
- 151 Beyond being economically meaningless, Gorham (2009) argues that the term "latent demand" is emotionally laden: 152
- [It] evokes a notion of underlying, "pent-up" or "frustrated" demand for transport that 153 154 consumer may have, but are unable to exercise... What stands between the public and the fulfillment of their "demand" is a politicians' decision to invest (or not) in a given transport 155 facility or service. (p. 8) 156
- Historian Brian Ladd (2012) makes a similar point about the phrase "repressed traffic." Its use, 157
- he argues, is emotionally charged because it implies "that someone had been deprived of a 158 159 fundamental right to mobility." (p. 18).
- 160 #2: Do textbooks indicate the magnitude of travel likely to be induced?
- This study assesses whether textbooks describe the *magnitude* of travel that might be induced, 161
- likely in the form of an elasticity. This is important because the expected magnitude of induced 162
- 163 travel profoundly affects the associated policy implications. If new capacity is likely to attract

- only a few vehicles, engineers could largely disregard induced travel and proceed with capacity
- 165 expansions. If, however, the amount of induced travel is rather large, engineers should carefully 166 consider it in their project selection process.
- 167 *#3: Do textbooks incorporate induced travel in problem sets?*
- 168 Many professions have well-established, industry-wide instructional practices that comprise their
- signature pedagogy; law schools use the Socratic method and medical schools use clinical rounds
- 170 (Shulman 2005). Engineering's signature pedagogy features lectures and problem sets (Lucas
- and Hanson 2016) and, given their prominence, this study assesses whether induced travel is
- included in any problem sets and end-of-chapter questions.
- #4: Do textbooks help students grapple with the implications of induced travel for engineeringpractice?
- 175 Induced travel has profound implications for well-established engineering practices. Projects that
- seem reasonable if we ignore induced travel may not pencil out if we consider it. To make
- informed decisions, induced travel should be incorporated into cost-benefit analyses and other
- assessment tools. Do textbooks mention these implications for practice?
- 179 *#5: Do textbooks help students grapple with the implications of induced travel for policy?*
- 180 Students—and their instructors—need scaffolding to fully explore the significant ramifications
- 181 of induced travel for transportation policy. These debates can be polarizing. While some are
- quick to say that adding any new capacity is futile, others suggest that we should *always* build
- regardless of the amount of induced travel we can expect. But the action, so to speak, lies
- 184 between these extremes. Do textbooks prepare student for these discussions?

185 Anticipated findings

- 186 There are several reasons to think that engineering textbooks would give induced travel short
- shrift. As noted at the outset, many instructors indicated that the concept was missing from the
- textbooks they used in class (Ralph 2024). Induced travel is also notably absent from the "Body
- of Knowledge," a publication of the American Society of Civil Engineers (American Society of
- 190 Civil Engineers 2019; 2008) that guides the accreditation process and the Fundamentals of
- 191 Engineering (FE) Exam, which most undergraduate engineers take FE just before or after
- graduation. Induced travel is not explicitly mentioned in the Body of Knowledge, nor is it listed in the associated EE reference meterials or prostions tests. As the EE even heure more and more
- in the associated FE reference materials or practices tests. As the FE exam hews more and more
- 194 closely to practice and less to fundamental concepts and math, it is even less likely that induced
- travel will be included (Bruhl 2023).
- Moreover, a 2021 survey of transportation students found that fully 30% of engineering students believed that widening a road was "likely to ease congestion in the long-term" (Ralph et al. 2022). By contrast, just 7% of transportation planning students held this view. This suggests that engineering students may be relatively less familiar with induced travel, perhaps because it is missing from their textbooks.
- Finally, despite its importance, induced travel has not been widely incorporated into engineering practice. For instance, Volker, Lee, and Handy (2020) note that induced travel is often missing from environmental reviews. The link between practice and textbooks is a bit like the chicken and the egg; if it isn't used by practicing engineering, why would it be in a textbook?
- 205

206 METHODS

207 Textbook sampling strategy

- 208 Textbooks were selected from the syllabi of traffic engineering courses using purposeful
- sampling, the most common sampling strategy employed in textbook reviews (Chu 2017).
- 210 Syllabi primarily came from an open-source compendium called Open Syllabus . Open Syllabus
- is a non-profit research organization that started at Columbia University. They scrape the internet
- for syllabi from higher education institutions and conduct content analysis for education
- researchers. The site has over 18 million unique syllabi in its database. A search for "traffic
- engineering" textbooks yielded 88 results. From this list, five textbooks appeared on more than
- 215 100 syllabi², and were retained for analysis. Two additional titles came from the collected syllabi
- of the sixteen faculty who participated in interviews on teaching transportation courses in
- engineering programs (Ralph 2024). These two textbooks represent key elements not captured by
- the initial list of five. One provides an extended discussion of induced travel (<u>Handbook of</u>
- 219 <u>Transportation Engineering</u>), while the other provides an up to date look at the state of the
- 220 practice as it is the most recently published of the textbooks (<u>Transportation Engineering: A</u>
- 221 <u>Practical Approach</u>). See Table 1 for the list of textbooks, authors, and sources.

222 Content Analysis

- 223 The search function in Adobe Acrobat PDF Reader was used to scan all seven textbooks and find
- each instance of a list of search terms that were compiled from the literature. See Table 2 for the
- search terms and number of occurrences. Some terms—like LOS and FFS—occurred hundreds
- of times across the textbooks. To make the process more manageable, only the priority search
- terms were used for the problem sets, stand-alone formulas, and case studies. All search terms
- 228 were used when searching the main texts. Two instances of "induced" referred to the titles of
- 229 papers in citations; the associated text was incorporated in the analysis. The key word search was
- supplemented with a careful reviewing the Tables of Contents and Index to identify potentially
- relevant sections (e.g., "Congestion" and "Traffic Demand Modeling").
- Each keyword and accompanying sentences were extracted into an editable Word document, resulting in approximately 85,000 words of text. The extracted text was scanned, and irrelevant text was omitted. For instance, the word "induced" is present in several textbooks, but often in the context of bridge trusses and structural engineering concepts. This winnowing step left approximately 11,000 words of relevant text.

237 Caveats

- 238 Important caveats and practical limitations deserve mention. This review is not exhaustive of
- every textbook on the market, nor can we guarantee that some indirect reference to induced
- travel has not been overlooked. Moreover, this analysis only applies to the edition of the
- textbooks reviewed here. Other editions—particularly those published more recently—might
- 242 provide more in-depth coverage of induced travel. Like all research, textbook reviews are
- 243 inherently interpretive; another research team may have asked different questions and come to

 $^{^{2}}$ The nature of the associated classes varied considerably: some were for undergraduates; others were for graduates. Some were required; others were electives.

- 244 different conclusions. Nevertheless, this work employs well-established methods designed to
- 245 maximize rigor and minimize bias.
- To be clear, this review does not constitute an endorsement, nor is it an assessment of the overall
- 247 quality of the selected textbooks. This review is very narrowly focused on a single topic and is
- silent on other important considerations for selecting a textbook (e.g., the clarity of the problem
- sets and the coverage of other essential concepts). The intention is not to criticize the textbook
- authors/editors or the instructors who use these textbooks in class; there is a lot to cover in an
- introductory transportation engineering textbook. The aim is simple: to make the case that
- induced travel is a threshold concept worthy of inclusion, to accurately characterize existing
- coverage, and to offer practical advice for improving teaching materials.

254 **RESULTS**

255 Characterizing induced travel

- 256 Coverage of induced travel varied considerably across the textbooks, but no textbook included
- all five elements of quality coverage (see Fig 3.). Three textbooks (<u>Traffic and Highway</u>
- 258 Engineering, <u>Transportation Engineering</u>: <u>A Practical Approach</u>, and ITE's <u>Traffic Engineering</u>
- 259 <u>Handbook</u>³) completely omitted any mention of induced travel or any of the other related search
- terms used here. While some limits to coverage were expected, the complete omission from three
- textbooks was a surprise. The remaining four textbooks covered induced travel but did so
- 262 incompletely. In characterizing coverage across texts, this article highlights relative strengths and
- weaknesses.
- 264 Transport Planning and Traffic Engineering
- 265 <u>Transport Planning and Traffic Engineering</u> explains the complicated aftermath of a roadway
- expansion with several definitions. "Reassigned traffic" is "the amount of existing same-
- 267 destination traffic that will *immediately* transfer from the existing road(s) that the new road is
- designed to relieve." (p. 30; Emphasis added) This very short-term effect is followed by
- 269 "generated traffic," which includes induced, converted, and development traffic. The authors
- 270 explain:
- Induced traffic consists of traffic that did not exist previously in any form and which
 results from the construction of the new facility. (p. 31)
- 273 In defining induced traffic, the authors are especially focused on entirely *new* trips, that is the:
- Extra journeys by existing vehicles as a result of the increased convenience and reduced travel time via the new road. (p. 31)
- 276 By focusing only on new trips, this textbook's definition of induced traffic is narrower than
- 277 "induced travel" or "induced VMT", both of which include longer trips to more distant
- destinations (Gorham 2009; Volker, Lee, and Handy 2020; Noland and Lem 2002). Thus, by
- definition, induced traffic will be relatively smaller in magnitude and perhaps more easily
- 280 dismissed.

³ ITE's <u>Traffic Engineering Handbook</u> does include an oblique reference to the challenge of long-term congestion relief, discussed in the "Accommodate vs. Manage" section.

- 281 Another shortcoming of this textbook's coverage is the lack of empirical evidence about the
- extent of induced demand. How much new traffic is a project likely to induce? This textbook
- offers only a *qualitative* indication of the amount of traffic to expect in a single, abstract
- example:
- If the journey time by the new road divided by the time by the quickest alternative route,
 i.e. the travel time ratio, is high it can be expected that the amount of induced traffic will
 be low. (p. 31)
- Beyond this, the text offers no equations, elasticities, or data about induced travel that could
- easily be incorporated into a problem set. A further shortcoming is the absence of any problemsets, which are central to engineering's signature pedagogy (Shulman 2005; Lucas and Hanson
- 2016). Finally, this textbook does not describe any implications for policy or practice.
- 292 Handbook of Transportation Engineering
- 293 The <u>Handbook of Transportation Engineering</u> differs markedly from the first example. The only

relevant passage begins by describing a key motivation for capacity expansions— "service times

- 295 will fall" —but only, "as long as increases in demand...do not overtake these expansions" (p.
- 296 320) The textbook clarifies that demand often overshoots the expansion:
- Yet, in many markets, capacity is so constrained and pent-up demand so significant that
 travel times and speeds on expanded sections of the network may not fall in any
 perceptible way.
- 300 The text lists several sources of increased demand including, "natural growth, changing
- 301 preferences, and substitution (of origins, destinations, routes, modes, departure times, and other
- 302 choices)" and helpfully quantifies the expected magnitude of induced travel by citing scholarly
- 303 literature and summarizing the consensus:
- Elasticity estimates of almost 1.0 (suggesting that new road space is almost precisely
 filled by new miles traveled) are not uncommon. (p. 320)
- 306 However, the textbook immediately tempers expectations, noting:
- 307Several of these studies draw largely on California data, where congestion is relatively308severe. In less congested regions, elasticities are expected to be lower. (p. 320)
- In addition to induced travel, the textbook meticulously describes several practical considerations
 that might make roadbuilding unattractive:
- Even so, at roughly \$1 million per added lane mile for freeway construction costs alone
- 312 (Kockelman et al. 2001, Klein 2001), *funding constraints* regularly preclude major
- supply-side solutions. And in regions not in attainment with *air quality* standards and/or
- 314 wishing to limit sprawl and other features of long-distance driving, building one's way 315 out of congestion may not be a viable option. Right-of-way acquisition, traffic diversion
- 316 delays during construction, and other features of major highway projects in congested
- areas will add further to the overall expense of such projects. (p. 320)
- Finally, this excerpt closes by noting that road widening may still be desirable even if travel is induced:

- Even though VMT may rise in proportion to expanded capacity, with congestion remaining high, there may be sufficient benefits accruing to warrant such expansions. For example, if households can afford better homes and enjoy more choice in stores, schools, jobs, and other activities, thanks to expanded travel options, those benefits should be recognized. (p. 320)
- 325 This excerpt has many strengths and weaknesses. It was the only textbook to indicate the amount
- of induced travel that might be expected and was alone in pointing students to additional
- resources. Most importantly, this text helps students prepare for difficult policy discussions by
- helping them understand that roadway investment decisions are not black and white. However,
- the excerpt does not use the term induced travel, nor does it explicitly define it. Moreover, the
- text does not explain elasticity, a concept that may be unfamiliar to some students. Finally, this
- text uses emotionally laden terms like "pent-up demand."
- 332 Principles of Highway Engineering & Traffic Analysis
- 333 Unlike the previous examples, <u>Principles of Highway Engineering & Traffic Analysis</u>
- incorporates induced travel in a problem set.⁴ The question has many strengths: it
- unambiguously acknowledges that drivers will be attracted to an uncongested route and describes
- the amount of traffic that is likely to be induced. Notwhithstanding these strengths, this textbook
- falls short in its coverage of induced travel. Beyond this single question, the remainder of the
- textbook does not include any other reference to induced travel or any of the other relevant
- search terms. While it is certainly important to include induced travel in problem sets, it is not,
- 340 by itself, sufficient.
- 341 Traffic Engineering:
- 342 Thus far, each textbook has included a single reference to induced travel. By contrast, the
- 343 textbook <u>Traffic Engineering</u> discusses the concept in two chapters, revealing profound
- 344 contradictions in coverage. The introductory chapter contains several unambiguous statements
- 345 about the limits to traditional capacity expansion:
- 346The essential truth, however, is that traffic engineers cannot simply build their way out of347congestion. (p. 16)
- 348 Given the transportation demand cycle, it is not always possible to solve congestion 349 problems through expansion of capacity. (p. 24)
- 350 Given these realities, the textbook poses a reframed motivating question for engineers:
- A real question "is not how much capacity is needed to handle demand?" but rather, "how many vehicles and/or people can be allowed to enter congested areas within designated time periods?" (p. 13)
 - ⁴ Key text of the question: Each 1-minute reduction in route travel time will attract an additional 500 vehicles per hour. What will the user equilibrium flows and total hourly origin destination demand be after the capacity improvement? (p. 328)

354 Given this introduction, students may be forgiven for some confusion when they reach Chapter 9

- 355 "Volume Studies and Characteristics" where the authors introduce the idea of a "hidden
- bottleneck" that only becomes apparent after an expansion. The textbook explains:
- 357 It was not obvious because the existing demand was constrained from reaching the
 358 segment due to an upstream bottleneck. Such a constraint is often referred to as "*demand*359 *starvation.*" (p. 168; emphasis added)
- 360 The textbook goes on to advise:
- In designing corrective highway improvements, it is critical that all downstream points be evaluated properly to identify such hidden bottlenecks. The improvement project would have to address both the existing and hidden bottlenecks to achieve a successful result. (p. 168)
- Throughout, the authors encourage students to recognize, "the difference between observed volume counts and *true demand*." (p. 168; emphasis added)
- 367 This section illustrates several important points. First, there is a subtle, yet important
- distinction implied by the word choice. Rather than refer to a more neutral term like "induced
- travel," the authors use the negatively charged phrase "demand starvation" (Gorham 2009).
- 370 Similarly, the phrase "corrective highway improvements" implicitly suggests that widening the
- roadway will eliminate congestion (i.e., achieve "a successful result"). Overall, this section
 differs in tone and message from the introductory section. Despite unambiguously warning of the
- differs in tone and message from the introductory section. Despite unambiguously warning of the
 futility of trying to build our way out of congestion in the opening chapter, Chapter 9 implicitly
- instructs students to accommodate traffic, cautioning that to do so successfully, they must do a
- better job of identifying "true demand" and making *all* the improvements necessary. Taken
- together, these chapters offer a puzzlingly contradictory lesson for students.

377 Indirect evidence that textbooks minimize induced travel:

- Beyond their limited coverage of induced travel, the textbooks also tended to minimize the importance of the concept in two indirect ways, detailed in turn below.
- 380 Avoidance vs. Attraction
- 381 The textbooks offered an asymmetric portrayal of how drivers adjust to traffic conditions. Nearly 382 all the texts clearly explained that drivers *avoid* congested areas. For example:
- A feature shared by recurring and incident-induced bottlenecks is the adjustment in traffic flow that may occur as travelers choose other routes and/or different trip departure times,
- to avoid the bottleneck area. (Principles of Highway Engineering & Traffic Analysis p.
 166; emphasis added)
- 387 Determining true demand requires an estimation of how many motorists changed their
- routes *to avoid the subject location*. It also requires knowledge of motorists who either
- traveled to alternative destinations or who simply decided to stay home (and not travel) as a result of congestion (Traffic Engineering p. 178; emphasis added)
- a result of congestion. (<u>Traffic Engineering p. 178; emphasis added</u>)
- Largely absent from the textbooks was any discussion of drivers being *attracted* to uncongested,
- free-flowing routes. Yet avoidance and attraction are two sides of the same coin. Across the

- seven textbooks, just one described drivers' *attraction* to uncongested roadways. However, the
- text somewhat confusingly referred to both attraction and avoidance at once, likely sowing confusion for students:
- As new roads are constructed, as operational improvements are made, and/or as roads
 gradually become more congested, traffic will divert as drivers change routes or tripdeparture times in an effort to avoid congestion and improve the level of service that they
- 399 experience. (<u>Principles of Highway Engineering p. 285</u>)
- 400 The textbooks' asymmetric focus on avoidance subtly prioritizes the harms of congestion
- 401 (avoided trips or travel along non-preferred routes), while de-emphasizing the potential for
- 402 induced travel (more or longer trips on un-congested routes).
- 403 Accommodate vs. Manage
- 404 The textbooks also tended to place a relatively greater emphasis on accommodating demand
- rather than managing it. As Table 2 illustrates, all seven textbooks reviewed here universally
- 406 emphasized the "need" to "accommodate" vehicle demand, an ethos that appeared foundational
- to the textbooks. For example, the ethos of accommodating demand informed problems sets
- 408 where students are asked to determine the number of lanes "required" or necessary" to achieve a
- desired level of service. Similarly, most textbooks included a statement about the ability of road
 widening to ease congestion, which is consistent with the idea that engineers should
- 411 accommodate demand. For example:
- 412 If more lanes were in the peak period direction, the congestion would be mitigated.
 413 (<u>Transportation Engineering: A Practical Approach p. 245</u>).
- 414 Points of recurring congestion are often well-suited for supply-side solutions. (Handbook
 415 of Transportation Engineering p. 320).
- 416 Textbooks gave relatively less attention to managing demand. While most textbooks mentioned
- the idea, these references were infrequent and limited in scope compared to the more
- foundational theme of accommodating demand. When textbooks did mention demand
- management, they tended to emphasize that management was part of a relatively new shift inpractice:
- 421 We have observed a clear shift in transportation policies away from construction of new 422 facilities and toward more efficient management of an existing transportation system to 423 meet the ever-increasing transportation demand. (Handbook of Transportation
- 424 <u>Engineering</u> p. 718)
- Similarly, the <u>Traffic Engineering Handbook</u> explains the initial emphasis on road building, the
 disappointing results, and the recent embrace of management:
- However, increasing congestion, even as the highway network continued to grow insubsequent decades, led to the realization that adding capacity, while useful for a period

- 429 of time, was not the only solution to the congestion problem. ⁵ As a result, the
- 430 management of traffic demand also became part of the traffic engineering profession as a
- 431 way to address congestion. (Traffic Engineering Handbook p. 30)
- 432 Textbooks took diverging views on the *value* of demand management. Most pointed to important
- benefits of managing demand, including "the optimization of the transportation network"
- 434 (<u>Transportation Engineering: A Practical Approach p. 234</u>), "providing travel choices (<u>Traffic</u>
- 435 <u>Engineering Handbook p. 30</u>), or the ability to "foster livability" (<u>Transportation Engineering: A</u>
- 436 <u>Practical Approach p. 234</u>). However, one textbook was notably less buoyant. The opening
- 437 chapter of <u>Principles of Highway Engineering</u> explains, "Trying to manage the demand for
- highways also has its problems." (p. 4) In particular, the text warns against "directing people
- toward travel modes that inherently provide lower levels of mobility." (p. 4)

440 DISCUSSION: FIVE CRITERIA FOR INCLUDING INDUCED TRAVEL

- 441 The results indicate that the engineering textbooks reviewed here offer incomplete coverage of
- induced travel. A five-part framework should guide the inclusion of induced travel in the
- 443 curriculum.
- 444 Criteria #1 Clearly—and neutrally—define terms
- 445 Instructional materials should provide a clear definition of induced travel and its conceptual
- underpinnings. The definition should use neutral terms like induced travel or induced VMT
- rather than terms like demand starvation or latent demand (Gorham 2009). Ideally, materials
- should include both a conceptual explanation and one grounded in economic analysis (see Fig. 1
- and 2), because the latter can be intimidating for some students.
- 450 *Criteria #2: Provide empirics for the amount of travel likely to be induced*
- 451 Teaching materials should include up-to-date and accurate information about the extent of
- induced travel students might expect to see. The induced travel calculator is an online tool that
- students can use to explore the anticipated effects of roadway widening (Volker and Handy
- 2022). The interface is user-friendly (see Fig 4.) and the accompanying documentation is
 accessible and informative (see https://ncst.ucdavis.edu/research-product/induced-travel-
- 456 <u>calculator</u>).
- Ideally, teaching materials should also describe the challenges of accurately quantifying 457 induced travel (Gorham 2009) and this uncertainty should translate into a range of elasticity 458 estimates. Materials should also identify contexts in which the amount of induced travel is likely 459 460 to be very high (e.g., locations where there is persistent severe congestion). The nature of uncertainty and variability across contexts could be reinforced by pairing the induced travel 461 462 calculator with real-world data from historic road widening projects. Students could use the 463 calculator to estimate the amount of induced travel they would expect to see and compare their results to what actually happened. 464

⁵ This is the closest the ITE Handbook got to discussing induced travel and it is not especially clear. A simple revision could help: "Increasing congestion, even as the highway network continued to grow in subsequent decades, led to the realization that adding capacity, while useful for a period of time, <u>was not a long-term solution</u>."

465 Criteria #3 Incorporate induced travel in problem sets.

- 466 Teaching materials should be consistent with engineering's signature pedagogy. That is, they
- should include problem sets and equations. Relying on qualitative descriptions of induced travel
- 468 or open-ended reflections could make it seems as though induced travel is an "extra" concept,
- different from the rest of the material covered in class. Moreover, it is essential that induced
- travel is not treated as a stand-alone topic. Rather, textbooks should explicitly note whenever
- induced travel is relevant to a problem set. For example, when instructing students to calculate
- the new level of service after a capacity expansion, textbooks should remind students that this
- improvement in service is likely to be short-lived as drivers adjust.
- 474 *Criteria #4 Describe the implications for practice*
- 475 Teaching materials should clearly describe the implications of induced travel for engineering
- 476 practice. Specifically, textbooks should illustrate how the decision to omit or incorporate induced
- travel meaningfully alters the results of environmental assessments, cost-benefit analysis, and
- 478 project prioritization. Textbooks should describe the limitations of existing forecasts and
- introduce the conceptual, methodological, and data challenges of making improvements. As
- 480 practice evolves, textbooks should offer advice on how to incorporate induced travel in a
- 481 systematic way.
- 482 Criteria #5: Introduce debates about policy
- 483 The fact that travel is induced when we add capacity should not be the end of the discussion, but
- the beginning. Textbooks should prepare students for these debates by providing contrasting
- positions and posing thought provoking-questions for reflection. Given that congestion-relief is
- often short-lived, when and where should we embrace capacity expansions? How should we
- trade off competing needs? Who should make these decisions? Textbooks should provide the
- 488 scaffolding to engage meaningfully with these important questions.

489 CONCLUSIONS:

- 490 This review of transportation engineering textbooks reveals that coverage of induced travel is
- 491 often incomplete. Some textbooks omitted the idea entirely and those that did include it offered
- 492 only partial coverage. Textbooks either defined the term, indicated its expected magnitude, used
- the concept in a problem set, or described the implications for practice or policy. However, no
- single textbook included all these essential elements. Beyond this, all textbooks placed a greater
- emphasis on accommodating demand rather than managing it. Textbooks also offered an
- asymmetric portrayal of how drivers adjust to traffic conditions; they tended to emphasize that
 drivers avoid congested areas and de-emphasized that drivers are also attracted to uncongested
- 498 routes.
- Today's textbooks largely leave transportation engineering students ill-prepared to
 consider induced travel. In light of increasing interest in induced travel at the state and federal
 levels, incorporating the concept into curricula will be critical to engineering education. New and
 improved teaching materials will be needed if tomorrow's engineers are to understand induced
 travel, grapple with its implications, and productively contribute to policy decisions.
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582 DATA AVAILABILITY STATEMENT:

- 583 Some or all data, models, or code that support the findings of this study are available from the 584 corresponding author upon reasonable request. (Extracted text from keyword search)
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TABLES:

589	Table 1.	Publication	details of	the eng	gineering	textbooks	reviewed	here
					<u> </u>			

Title	Authors	Year	Source
Handbook of Transportation Engineering	Edited volume with multiple authors. Edited by Myer Kutz	2003 (1 st edition)	Interview
Principles of Highway Engineering & Traffic Analysis	Fred L. Mannering and Scott S. Washburn	2012 (5 th edition)	Open Syllabus
Traffic and Highway Engineering	Nicholas Garber and Lester A. Hoel	2009 (4 th edition)	Open Syllabus
Traffic Engineering	Roger P. Roess, Elena S. Prassas, and William R. McShane	2010 (4 th edition)	Open Syllabus
Traffic Engineering Handbook	Edited volume published by the Institute of Transportation Engineers. Edited by Anurag Pande and Brian Wolshon	2016 (7 th edition)	Open Syllabus
Transportation Engineering: A Practical Approach to Highway Design, Traffic Analysis, and Systems Operation	Beverly Kuhn	2019	Interview
Transport Planning and Traffic Engineering	Edited volume with multiple authors. Edited by C.A. O'Flaherty	1997 (1 st edition)	Open Syllabus

590 Note: While some textbooks had more recent editions, some were not available in digital form.

Priority Terms	Related Terms	
(Occurrences across all textbooks)	(Occurrences across all textbooks)	
Induced (81)	Level of service (962)	
Latent (33)	Congestion (920)	
Suppressed (5)	LOS [level of service] (796)	
Triple convergence (1)	Free flow (514)	
Jevon's paradox (0)	Accommodate (453)	
Iron law of congestion (0)	FFS [free slow speed] (451)	
Braess's paradox (0)	Alleviate (27)	
	Relieve (26)	

Table 2. Key Term and Related Term Search Results

Textbook	Excerpts and page numbers
Handbook of Transportation	-A well-designed transportation facility <u>accommodates</u> traffic demand during its lifetime. (p. 58)
Engineering	-[Engineers] attempt to find future transportation improvements that will meet the <u>need</u> of the future travel demand. (p. 216)
Principles of Highway Engineering & Traffic Analysis	-Engineers <u>must</u> seek to provide a sufficient highway level of servicefor future traffic volumes. (p. 285)
Traffic and Highway Engineering	-The results [of forecasts] can be used in the planning and design phase to determine <u>lane requirements necessary</u> to achieve a given LOS. (p. 424)
	-The nation's highway system will be <u>required to accommodate</u> increasing numbers of motor vehicles. (p. 1133)
Traffic Engineering	-Forecasts based on observed trends can be used to help plan improved or new facilities to <u>accommodate</u> increasing demand. (p. 107)
Traffic Engineering Handbook	-A multimodal approach "maintains the <u>need</u> to <u>accommodate</u> vehicular traffic service levels" (p. 320)
Thandbook	-The use of volume-to-capacity ratios is a common and simple means of identifying when the <u>need</u> for new capacity is triggered. (p. 326)
Transportation Engineering: A Practical Approach	-Agencies [conduct analysis] to ensure that the transportation system can <u>accommodate</u> population and economic growth" and "to mitigate or prevent congestion. (p. 211)
Transport Planning and Traffic Engineering	-Traffic engineers <u>need</u> to ensure that roads are able to <u>accommodate</u> as much traffic as possible. (p. 272)

Table 3. The need to accommodate demand in transportation engineering textbooks

598 FIGURE CAPTION LIST:

- 599 **Fig. 1.** Conceptual Explanation of Induced Travel
- 600 Fig. 2. Economic Explanation of Induced Travel
- 601 Fig. 3. Induced Travel Calculator from the National Center for Sustainable Transportation (Sample
- 602 Inputs and Results
- 603
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New roadway capacity increases speeds + decreases trip times. People respond by making longer trips + more trips (especially by car). This increases driving, which often leads us to add capacity again.



- **Fig 1** Conceptual Explanation of Induced Travel
- 613







Fig 3 No textbook included all five elements of quality coverage of induced travel.

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- =	Ca	cu	la

🖬 Calculator	Results			
1. Select Year	43.3 million additional VMT/year			
2. Select facility type e Interstate highway (class 1 facility) Class 2 or 3 facility 3. Select MSA Los Angeles-Long Beach-Anaheim 4. Input total lane miles added 5 miles	In 2019, Los Angeles-Long Beach-Anaheim MSA had 3584.0 Iane miles of Interstate highway on which 31.0 billion vehicle miles ar travelled per year. A project adding 5 Iane miles would induce an additional 43.3 million vehicle miles travelled per year on average with a rough 95% confidence interval of 34.6 - 52.0 million VMT (+/-20%). Los Angeles-Long Beach-Anaheim MSA consists of 2 counties (Los Angeles and Orange).			
Calculate Induced Travel	Read more about this calculator			

- **Fig 3** Induced Travel Calculator from the National Center for Sustainable Transportation (Sample Inputs and Results